12-6-96 Vol. 61 No. 236 Pages 64601-64814



Friday December 6, 1996

Briefings on How To Use the Federal Register For information on briefings in Washington, DC, and Austin, TX, see announcement on the inside cover of this issue.

Now Available Online Code of Federal Regulations via GPO Access

(Selected Volumes)

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The CFR and Federal Register on GPO Access, are the official online editions authorized by the Administrative Committee of the Federal Register.

To access *CFR* volumes via the World Wide Web, and to find out which volumes are available online at a given time users may go to:

★ http://www.access.gpo.gov/nara/cfr

New titles and/or volumes will be added to this online service as they become available. The initial titles introduced include:

- ★ Title 20 (Parts 400–499)—Employees' Benefits (Social Security Administration)
- ★ Title 21 (Complete)—Food and Drugs (Food and Drug Administration, Drug Enforcement Administration, Office of National Drug Control Policy)
- ★ Title 40 (Almost complete)—Protection of Environment (Environmental Protection Agency)

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

★ Phone: toll-free: 1-888-293-6498★ Email: gpoaccess@gpo.gov



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is http://www.access.gpo.gov/su_docs/, by using local WAIS client software, or by telnet to swais.access.gpo.gov, then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512–1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to gpoaccess@gpo.gov; by faxing to (202) 512–1262; or by calling toll free 1–888–293–6498 or (202) 512–1530 between 7 a.m. and 5 p.m. Eastern time, Monday–Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$494, or \$544 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$433. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250–7954.

There are no restrictions on the republication of material appearing in the Federal Register. $\,$

How To Cite This Publication: Use the volume number and the page number. Example: 60 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202–512–1800 Assistance with public subscriptions 512–1806

General online information 202-512-1530 1-888-293-6498

Single copies/back copies:

Paper or fiche 512–1800 Assistance with public single copies 512–1803

FEDERAL AGENCIES

Subscriptions:

Paper or fiche 523–5243 Assistance with Federal agency subscriptions 523–5243

For other telephone numbers, see the Reader Aids section at the end of this issue.

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

FOR: Any person who uses the Federal Register and Code of Federal Regulations.

Regulations.

WHO: Sponsored by the Office of the Federal Register.

WHAT: Free public briefings (approximately 3 hours) to present:

- The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
- 2. The relationship between the Federal Register and Code of Federal Regulations.
- 3. The important elements of typical Federal Register documents.
- 4. An introduction to the finding aids of the FR/CFR system.

WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WASHINGTON, DC

WHEN: December 10, 1996 at 9:00 a.m. WHERE: Office of the Federal Register

Conference Room

800 North Capitol Street, NW.

Washington, DC

(3 blocks north of Union Station Metro)

RESERVATIONS: 202-523-4538

AUSTIN. TX

WHEN: December 10, 1996

9:00 a.m. to 12:00 p.m.

WHERE: Atrium

Lyndon Baines Johnson Library

2313 Red River Street

Austin, TX

RESERVATIONS: 1-800-688-9889 x 0

(Federal Information Center)



Contents

Federal Register

Vol. 61, No. 236

Friday, December 6, 1996

Actuaries, Joint Board for Enrollment

See Joint Board for Enrollment of Actuaries

Agency for Health Care Policy and Research

NOTICES

Meetings:

Health Care Policy and Research Special Emphasis Panel, 64749–64750

Agricultural Marketing Service

RULES

Almonds grown in California, 64601–64603 PROPOSED RULES

Cotton research and promotion order:

Sign-up period during which eligible producers and importers could request continuance referendum on 1991 amendments, 64640–64643

Dates (domestic) produced or packed in California, 64638–64640

NOTICES

Agency information collection activities:

Proposed collection; comment request, 64661-64662

Agriculture Department

See Agricultural Marketing Service See Farm Service Agency

Assassination Records Review Board

NOTICES

Formal determinations on records release, 64662-64664

Blind or Severely Disabled, Committee for Purchase From People Who Are

See Committee for Purchase From People Who Are Blind or Severely Disabled

Coast Guard

RULES

Pollution:

Existing tank vessels without double hulls; structural and operational measures to reduce oil spills

Reporting and recordkeeping requirements, 64618 PROPOSED RULES

Regattas and marine parades:

Augusta Invitational Rowing Regatta, 64645–64647

Environmental statements; availability, etc.:

Atlantic Protected Living Marine Resource Initiative, 64785–64786

Commerce Department

See International Trade Administration See Minority Business Development Agency

Committee for Purchase From People Who Are Blind or Severely Disabled

NOTICES

Procurement list; additions and deletions, 64664-64666

Consumer Product Safety Commission

NOTICES

Meetings; Sunshine Act, 64693-64694

Customs Service

NOTICES

Hydraulic mine roof shield supports; tariff classification, 64791–64792

Defense Department

See Defense Logistics Agency See Navy Department

RULES

Acquisition regulations:

Business combination; external restructuring costs reimbursement, 64635–64636

Contract termination or reduction notification, 64636–64637

NOTICES

Arms sales notification; transmittal letter, etc., 64694-64707

Defense Logistics Agency

NOTICES

Privacy Act:

Computer matching programs, 64708–64709 Systems of records, 64709–64711

Employment Standards Administration

NOTICES

Minimum wages for Federal and federally-assisted construction; general wage determination decisions, 64761–64763

Energy Department

See Energy Efficiency and Renewable Energy Office See Energy Research Office

See Energy Research Office

See Federal Energy Regulatory Commission RULES

National Environmental Policy Act implementing procedures:

Federal regulatory reform, 64603-64609

Energy Efficiency and Renewable Energy Office NOTICES

Building energy standards program:

Low-rise residential buildings; energy efficiency improvements in 1995 CABO Model Energy Code, 64727–64731

Energy Research Office

NOTICES

Grants and cooperative agreements; availability, etc.:

Financial assistance programs—

Environmental management science program, 64731–64737

Environmental Protection Agency

RULES

Clean Air Act:

State operating permits programs— Idaho, 64622–64635

PROPOSED RULES

Air quality implementation plans; approval and promulgation; various States: Colorado, 64647–64651

Clean Air Act:

State operating permits programs— Connecticut, 64651–64658

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 64738–64739

Drinking water:

Low levels of arsenic, health effects; investigator-initiated grants, 64739–64741

Environmental statements; availability, etc.:

Agency statements-

Comment availability, 64741–64742 Weekly receipts, 64742–64743

Water pollution; discharge of pollutants (NPDES):

Alaska; placer mining; general permit, 64796–64814 Water pollution control:

Clean Water Act—

Class II administrative penalty assessments, 64743 Marine sanitation device standard; petitions—

Massachusetts, 64743-64744

Farm Service Agency

RULES

Dairy indemnity payment program, 64601

Federal Aviation Administration

PROPOSED RULES

Airworthiness directives:

Industrie Aeronautiche E Meccaniche, 64645

Jetstream, 64643-64645

NOTICES

Exemption petitions; summary and disposition, 64786 Meetings:

Air Traffic Procedures Advisory Committee, 64786–64787

Federal Communications Commission

PROPOSED RULES

Radio stations; table of assignments:

Michigan, 64660

NOTICES

Rulemaking proceedings; petitions filed, granted, denied, etc., 64744

Federal Deposit Insurance Corporation

RULES

Assessments:

Bank Insurance Fund-

Rate schedule adjustment, 64609-64613

Federal Emergency Management Agency NOTICES

Grants and cooperative agreements; availability, etc.: National Urban Search and Rescue Response System, 64744–64745

Federal Energy Regulatory Commission

NOTICES

Applications, hearings, determinations, etc.: Columbia Gas Transmission Corp., 64737

Federal Housing Finance Board

RULES

Operations:

Regulatory waivers; consideration procedure, 64613–64615

Federal Maritime Commission

NOTICES

Agreements filed, etc., 64745 Freight forwarder licenses:

K&M International Co. et al., 64745-64746

Federal Reserve System

NOTICES

Banks and bank holding companies:

Change in bank control, 64746

Formations, acquisitions, and mergers, 64746 Permissible nonbanking activities, 64746–64747

Meetings; Sunshine Act, 64747

Food and Drug Administration

RULES

Medical devices:

General hospital and personal use devices—

Acupuncture needles; reclassification, 64616–64617

Agency information collection activities:

Proposed collection; comment request, 64750–64753 Submission for OMB review; comment request, 64753–64754

Food additive petitions:

Pendleton, Betty J., 64754

Human drugs:

Drug products discontinued from sale for reasons other than safety or effectiveness—

Testosterone propionate 2% ointment; correction, 64754–64755

Reports; availability, etc.:

Liquid chemical germicides; premarket notification (510(k)) content and format submissions; guidance, 64755–64756

Foreign Claims Settlement Commission

NOTICES

Meetings; Sunshine Act, 64760

General Services Administration

NOTICES

Federal travel:

Special actual subsistence expense reimbursement ceiling—

Atlantic GA; Summer 1996 Olympic Games, 64747–64748

Burlington, VT; peak fall foliage season, 64749 Greensboro and Wilmington, NC; Hurricane Fran disaster, 64748–64749

Health and Human Services Department

See Agency for Health Care Policy and Research See Food and Drug Administration See Health Resources and Services Administration

Health Resources and Services Administration NOTICES

Agency information collection activities: Submission for OMB review; comment request, 64756

Housing and Urban Development Department

Noncitizens; financial assistance restrictions Correction, 64617–64618

NOTICES

Grants and cooperative agreements; availability, etc.:

Facilities to assist homeless—

Excess and surplus Federal property, 64756

Immigration and Naturalization Service

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 64760–64761

Interior Department

See Land Management Bureau See National Park Service

Internal Revenue Service

NOTICES

Agency information collection activities:

Proposed collection; comment request, 64792

Taxable substances, imported:

Diglycidyl ether of bisphenol-A (epoxy), 64793

International Trade Administration

NOTICES

Antidumping:

Brass sheet and strip from-

Canada, 64666–64669

Countervailing duties:

Carbon steel wire rod from—

Argentina, 64669

Iron-metal castings from-

India, 64669–64693

Joint Board for Enrollment of Actuaries

NOTICES

Meetings:

Actuarial Examinations Advisory Committee, 64792–64793

Justice Department

See Foreign Claims Settlement Commission See Immigration and Naturalization Service

Labor Department

See Employment Standards Administration

See Pension and Welfare Benefits Administration NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 64761

Land Management Bureau

PROPOSED RULES

Land resource management:

Land exchanges, 64658-64660

NOTICES

Coal leases, exploration licenses, etc.:

Utah, 64756-64757

Public land orders:

Washington, 64757

Recreation management restrictions, etc.:

Brunswick Canyon, NV; off-road vehicle use and firearms discharge prohibition, 64757–64758

Legal Services Corporation

NOTICES

Meetings; Sunshine Act, 64767

Minority Business Development Agency

NOTICE

Business development center program applications:

Florida et al., 64693

National Aeronautics and Space Administration

NOTICES

Patent licenses; non-exclusive, exclusive, or partially exclusive:

Compix Inc., 64767

National Park Service

NOTICES

Environmental statements; availability, etc.:

Keweenaw National Historical Park, MI, 64759–64760

Richmond National Battlefield Park, VA, 64758-64759

Navy Department

NOTICES

Environmental statements; availability, etc.:

Base realignment and closure-

Naval Air Station Miramar realignment into Marine Corps Air Station, CA, 64711–64721

Naval Training Center Orlando, FL, 64721-64727

Nuclear Regulatory Commission

NOTICES

Reports; availability, etc.:

Portable gauge licenses; program-specific guidance

Pilot test; volunteer request, 64768

Pension and Welfare Benefits Administration

NOTICES

Employee benefit plans; prohibited transaction exemptions: Blue Cross and Blue Shield of Virginia et al., 64763– 64767

Postal Service

RULES

Domestic Mail Manual:

Miscellaneous amendments, 64618-64622

Public Health Service

See Agency for Health Care Policy and Research

See Food and Drug Administration

See Health Resources and Services Administration

Securities and Exchange Commission

NOTICES

Securities:

Suspension of trading—

Interactive Multimedia Publishers, Inc., 64773-64774

Self-regulatory organizations; proposed rule changes:

Depository Trust Co., 64774-64777

Government Securities Clearing Corp., 647789-64780

MBS Clearing Corp., 64780–64781
Municipal Securities Bulamaking Board

Municipal Securities Rulemaking Board, 64781-64783

National Securities Clearing Corp., 64783–64784

Applications, hearings, determinations, etc.:

CIGNA Funds Group et al., 64768-64771

Compass Capital Group, 64771

Lipper Funds, Inc., et al., 64771-64773

Social Security Administration

RULES

Social security benefits:

Disability and blindness determinations—

Growth impairment listings; expiration date extension, 64615–64616

NOTICES

Agency information collection activities:

Proposed collection; comment request, 64784–64785

Thrift Supervision Office

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 64793–64794

Applications, hearings, determinations, etc.:

Home City Federal Savings Bank of Springfield, 64794

Transportation Department

See Coast Guard

See Federal Aviation Administration

Treasury Department

See Customs Service

See Internal Revenue Service

See Thrift Supervision Office

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 64787–64791

Separate Parts In This Issue

Part II

Environmental Protection Agency, 64796-64814

Reader Aids

Additional information, including a list of public laws, telephone numbers, reminders, and finding aids, appears in the Reader Aids section at the end of this issue.

Electronic Bulletin Board

Free Electronic Bulletin Board service for Public Law numbers, Federal Register finding aids, and a list of documents on public inspection is available on 202–275–1538 or 275–0920.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

7 CFR 760	64601
981	
Proposed Rules:	
987	.64638
1205	.64640
10 CFR	
1021	.64603
12 CFR	04000
327 902	
14 CFR	.0 10 10
Proposed Rules:	
39 (2 documents)	64643.
00 (2 00000)	64645
20 CFR	
404	.64615
21 CFR	
880	.64616
24 CFR	
5	.64617
33 CFR	04040
157 Proposed Rules:	.64618
100	64645
39 CFR	.0-10-10
111	.64618
40 CFR	
70	.64622
Proposed Rules:	
52	.64647
70	.64651
43 CFR	
Proposed Rules: 2200	64659
2210	
2240	.64658
2250 2270	
-	.04000
46 CFR 31	64618
35	.64618
47 CFR	
Proposed Rules:	
73	.64660
48 CFR	
231	
249 252	
۷٫۷	.04030